

#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 4
ATLANTA FEDERAL CENTER
61 FORSYTH STREET
ATLANTA, GEORGIA 30303-8960

JUN 2 0 2017

# CERTIFIED MAIL 7015 1730 0002 0524 3983 RETURN RECEIPT REQUESTED

American Concrete Products c/o Mr. Kent Jordan Sales Manager 257 W. L. Runnels Road Hattiesburg, Mississippi 39401

Re: Administrative Compliance Order on Consent No.: CWA-04-2017-4754

**American Concrete Products** 

Dear Mr. Jordan:

Enclosed is an executed copy of the Administrative Order on Consent (AOC), Docket No.: CWA-04-2017-4754, pertaining to the above referenced industrial facility. Please take note of Paragraphs 18-21 of the AOC, which require certain actions and submittals from American Concrete Products.

The EPA appreciates your cooperation in this matter. If you have any questions concerning the enclosed AOC, please contact Mr. Patrick Johnson, Associate Regional Counsel, at (404) 562-9574 or via email at johnson.patrick@epa.gov.

Sincerely,

Denise D. Diaz Chief

NPDES Permitting and Enforcement Branch

Water Protection Division

Enclosure

cc: Mr. Timothy Aultman

Mississippi Department of Environmental Quality



#### **UNITED STATES ENVIRONMENTAL PROTECTION AGENCY**

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JUN 2 0 2017

# <u>CERTIFIED MAIL</u> 7016 0600 0000 3846 8173 RETURN RECEIPT REQUESTED

Mr. Timothy Aultman
Manager
Compliance & Enforcement Division
Office of Pollution Control
Mississippi Department of Environmental Quality
P.O. Box 2261
Jackson, Mississippi 39222

Re: Administrative Compliance Order on Consent, Docket No.: CWA-04-2017-4754 American Concrete Products

Dear Mr. Aultman:

Pursuant to Sections 308 and 309(a) of the Clean Water Act (CWA), 33 U.S.C. §§ 1318 and 1319(a), I have determined that the above-referenced industrial facility is in violation of Section 301 of the CWA, 33 U.S.C. § 1311. As a result, I have executed an Administrative Order on Consent (AOC), a copy of which is enclosed for your reference. The AOC is presently being served.

Sincerely.

Mary S. Walker

Director

Water Protection Division

Enclosure

#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 4

IN THE MATTER OF:	) ADMINISTRATIVE COMPLIANCE ) ORDER ON CONSENT
AMERICAN CONCRETE PRODUCTS HATTIESBURG, MISSISSIPPI	)
RESPONDENT.	) ) DOCKET NO. CWA-04-2017-4754 )
	_ )

## ADMINISTRATIVE COMPLIANCE ORDER ON CONSENT

## I. Statutory Authority

- 1. Section 309(a) of the Clean Water Act (CWA), 33 U.S.C. § 1319(a), provides that, whenever the U.S. Environmental Protection Agency (EPA) finds that any person is in violation of any condition or limitation which implements, *inter alia*, Sections 301(a) and 402 of the CWA, 33 U.S.C. §§ 1311(a) and 1342, the EPA may issue an order requiring such person to comply with such condition or limitation, and shall specify a time for compliance that the EPA determines to be reasonable.
- 2. The following Findings of Fact and Determinations of Law are made and this Administrative Compliance Order on Consent (AOC) is issued pursuant to the authority vested in the EPA by Section 309(a) of the CWA. 33 U.S.C. § 1319(a), as amended. This authority has been delegated to the Regional Administrator of the EPA, Region 4, and further delegated by the Regional Administrator to the Director of the Water Protection Division of the EPA, Region 4.

# II. Findings of Fact and Determinations of Law

- 3. To accomplish the objective of the CWA, defined in Section 101(a) of the CWA, 33 U.S.C. § 1251(a), to restore and maintain the chemical, physical, and biological integrity of the nation's waters, Section 301(a) of the CWA, 33 U.S.C. § 1311(a), prohibits the discharge of pollutants by any person into navigable waters except in compliance with a National Pollutant Discharge Elimination System (NPDES) permit issued pursuant to Section 402 of the CWA, 33 U.S.C. § 1342.
- 4. America Concrete Products is a limited liability corporation formed under the laws of the State of Mississippi and is a "person" within the meaning of Section 502(5) of the CWA, 33 U.S.C. § 1362(5).
- 5. At all times relevant to this action, the Respondent owned and/or operated a concrete block manufacturing facility known as American Concrete Products (Facility), as

identified by Standard Industrial Classification (SIC) Code 3271, located at 257 W.L. Runnels Road, Hattiesburg, Mississippi, 39401 and 31.252558, -89.261133.

- 6. Section 402 of the CWA, 33 U.S.C. § 1342, establishes a NPDES Permit Program authorizing the EPA or authorized states to administer the NPDES Permit Program, including the issuance of NPDES permits allowing for the discharge of pollutants, including stormwater, into navigable waters subject to specific terms and conditions. The EPA has granted the State of Mississippi, through the Mississippi Department of Environmental Quality (MDEQ), authorization to issue NPDES permits pursuant to Section 402(b) of the CWA.
- 7. The MDEQ issued Multimedia Ready-Mix Concrete Facility General Permit, Permit No. MSG11 (Permit), in accordance with the provisions of the Mississippi Air and Water Pollution Control Law (Section 49-17-1 et seq., Mississippi Code of 1972), and the regulations and standards adopted and promulgated thereunder, and under authority granted pursuant to Section 402(b) of the CWA. The Permit became effective on April 1, 2014, and will expire on March 31, 2019. Coverage under the Permit is obtained by submitting a Ready-Mix Concrete Notice of Intent (RMCNOI) to MDEQ.
- 8. The Permit is a Mississippi statewide multimedia general permit which governs stormwater point source discharges associated with industrial activities operating under SIC codes 3271, 3272, and 3273 if material handling equipment or activities, raw materials, intermediate products, final products, waste materials, by-products, or industrial machinery are exposed to stormwater.
- 9. Pursuant to Section 402(p)(2)(B) of the CWA, 33 U.S.C. § 1342(p)(2)(B), a NPDES permit is required for "a [stormwater] discharge associated with industrial activity."
- 10. "Stormwater discharge associated with industrial activity," as defined at 40 C.F.R. § 122.26(b)(14), means the discharge from any conveyance that is used for collecting and conveying storm water and that is directly related to manufacturing, processing or raw materials storage areas at an industrial plant.
- 11. Pursuant to 40 C.F.R § 122.26(b)(14)(ii), "[f]acilities classified within Standard Industrial Classification 24, Industry Group 241 that are rock crushing, gravel washing, log sorting, or log storage facilities operated in connection with silvicultural activities defined in 40 CFR 122.27(b)(2)-(3) and Industrial Groups 242 through 249; 26 (except 265 and 267), 28 (except 283), 29, 311, 32 (except 323), 33, 3441, 373..." are considered to be engaging in "industrial activity" for purposes of 40 C.F.R. 122.26(b)(14).
- 12. On November 14, 2016, representatives of the EPA, in conjunction with MDEQ, performed a Compliance Stormwater Evaluation Inspection (CSWEI) at Respondent's Facility to evaluate the Respondent's compliance with the requirements of Section 301 of the CWA, 33 U.S.C. § 1311; the regulations promulgated thereunder at 40 C.F.R. § 122.26, and the Permit.
  - 13. On January 19, 2017, the EPA issued an CSWEI report to the Respondent.

- 14. During the CSWEI, the EPA inspectors observed the following:
  - A. The facility had outdoor industrial processes, including but not limited to, process equipment, material storage, product storage, and equipment maintenance and cleaning activities with potential exposure and contribution to stormwater contamination.
  - B. The Facility is a concrete block manufacturer (SIC Code 3271), but has not submitted an NOI for coverage under the existing Permit.
- 15. In accordance with Section 402(p) of the CWA, 33 U.S.C. § 1342(p), and its implementing regulations, based on the CSWEI and due to the hydrology of the Facility and historic rainfall data, the EPA has determined that from January 2011 to December 2016, stormwater associated with industrial activity generally traveled in a north/northeasterly direction and discharged in the unnamed tributary to the Leaf River which runs along the northern border of the site.
- 16. The Leaf River is a traditionally navigable water of the United States as defined by Section 502(7) of the CWA, 33 U.S.C. § 1362(7) and its implementing regulation 40 C.F.R. § 122.2.
- 17. Therefore, the Respondent has violated Section 301 of the CWA, 33 U.S.C. § 1311, by discharging stormwater without proper authorization to waters of the United States.

## III. Agreement on Consent

- 18. Based on the foregoing Findings of Fact and Determinations of Law and pursuant to the authority of Sections 308 and 309(a) of the CWA, 33 U.S.C. §§ 1318 and 1319(a), THE DIRECTOR HEREBY ORDERS AND THE RESPONDENT HEREBY AGREES AND CONSENTS TO THE PROVISIONS OF THE PARAGRAPHS BELOW:
  - A. The Respondent shall cease all unauthorized discharges of stormwater from industrial activity from the Facility to waters of the United States without a CWA NPDES permit within ninety (90) days of the Effective Date of this AOC.
  - B. If the Respondent chooses to comply by ceasing all discharges, the Respondent shall:
    - a. Submit a work plan to the EPA within thirty (30) days of the Effective Date of this AOC detailing the steps the Respondent must take to cease discharging. The work plan shall include projected dates for achieving major milestones. The work plan should also include any interim

controls necessary to prevent discharges of industrial stormwater from the Facility and projected dates for establishing those controls. Throughout the Respondent's implementation of the work plan, the Respondent shall submit a progress report every thirty (30) days to the EPA. Each progress report shall include photographs and a written description of the work completed since the previous progress report. The progress reports will assist the EPA in determining whether the Respondent is abating the unlawful discharges and preventing additional discharges.

- C. If the Respondent intends to comply by obtaining a CWA NPDES permit that authorizes discharges from the Facility, the Respondent shall:
  - a. Report to the EPA on the submission of a RMCNOI and associated documents to MDEQ within sixty (60) days of the Effective Date of this AOC, and simultaneously submit a copy of the NOI and proof of submission to the EPA.
  - b. Submit a copy of the developed Stormwater Pollution Prevention Plan (SWPPP) to the EPA within sixty (60) days of the Effective Date of this AOC.
  - c. Submit to EPA confirmation that the RMCNOI submitted for the facility was deemed acceptable to MDEQ within ninety (90) days of the Effective Date of this AOC.
- 19. The Respondent may submit a request, in writing, for an extension of time to comply with the requirements of this AOC within seven (7) calendar days of the required completion date. Such request must include the reason(s) for the extension request and a date when compliance will be achieved. Any extension must be granted by the EPA in writing to be effective.
- 20. All reports, notifications, documentation, and submittals required by this AOC shall be signed by a duly authorized representative of the Respondent as specified by 40 C.F.R. § 122.22 and shall include the following statement:

"I certify under the penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations."

21. All reports, notifications, documentation, and submittals required by this AOC shall be sent by certified mail or its equivalent to the following addresses:

Houston Gilliand, Jr.

NPDES Permitting and Enforcement Branch
Water Protection Division
U.S. Environmental Protection Agency, Region 4
61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8960

and

Timothy Aultman, Manager
Compliance & Enforcement Division
Office of Pollution Control
Mississippi Department of Environmental Quality
PO Box 2261
Jackson, Mississippi 39225

## IV. Final Report and Termination of AOC

- 22. Within thirty (30) calendar days after the Respondent has fully completed and implemented the actions required by Section III (Agreement on Consent) of this AOC, the Respondent shall submit for the EPA's review and approval a final report (Final Report) that includes: (a) a description of all of the actions which have been taken toward achieving compliance with this AOC; (b) an assessment of the effectiveness of such actions; and (c) an analysis of whether additional actions beyond the scope of this AOC are necessary to further comply with the CWA, this AOC, and the Permit.
- 23. If the EPA determines, after review of the Final Report, that all the requirements of this AOC have been completed and implemented in accordance with this AOC, the EPA will provide notice to the Respondent and this AOC shall be deemed terminated.
- 24. If the EPA determines that any requirement has not been completed and implemented in accordance with this AOC, the EPA will notify the Respondent, provide a list of deficiencies, and may require the Respondent to modify its actions as appropriate in order to correct such deficiencies. If so required, the Respondent shall implement the modified and approved requirement(s) and submit a modified Final Report in accordance with the EPA notice. Failure by the Respondent to implement any of the approved modified requirement(s) shall be a violation of this AOC.

#### V. General Provisions

- 25. The Respondent's compliance with this AOC does not necessarily constitute compliance with the provisions of the CWA, 33 U.S.C. § 1251 et seq., its implementing regulations, or with the Permit. The Respondent shall remain solely responsible for compliance with the terms of the CWA, its implementing regulations, this AOC, and the Permit.
- 26. Nothing in this AOC shall constitute a waiver, suspension, or modification of the terms and conditions of the Permit, which remain in full force and effect.
- 27. Failure to comply with the requirements herein shall constitute a violation of this AOC and the CWA, and may subject the Respondent to penalties as provided in Section 309(d) of the CWA, 33 U.S.C. § 1319(d).
- 28. This AOC shall not relieve the Respondent of its obligation to comply with all applicable provisions of federal, state, or local law, nor shall it be construed to be a ruling on, or determination of, any issue related to any other federal, state, or local permit. Compliance with this AOC shall not be a defense to any actions subsequently commenced pursuant to federal laws and regulations administered by the EPA.
- 29. Issuance of this AOC shall not be deemed as prohibiting, altering, or in any way limiting the ability of the EPA to pursue any other enforcement actions available to it under law. Such actions may include, without limitation, any administrative, civil, or criminal action to seek penalties, fines, injunctive, or other appropriate relief, or to initiate an action for imminent and substantial endangerment under the CWA or any other federal or state statute, regulation, or permit.
- 30. The EPA reserves all rights and remedies, legal and equitable, available to enforce any violation cited in this AOC and to enforce this AOC.
- 31. Nothing in this AOC is intended to nor shall be construed to operate in any way to resolve any criminal liability of the Respondent, or other liability resulting from violations that were not alleged in this AOC.
- 32. This AOC applies to and is binding upon the Respondent and its officers, directors, employees, agents, successors, and assigns.
- 33. Any change in the legal status of the Respondent, including but not limited to any transfer of assets of real or personal property, shall not alter the Respondent's responsibilities under this AOC.
  - 34. The Respondent admits to the jurisdictional allegations set forth within this AOC.

- 35. The Respondent waives any and all claims for relief and otherwise available rights or remedies to judicial or administrative review which the Respondent may have with respect to any issue of fact or law set forth in this AOC, including, but not limited to any right of judicial review of the AOC under the Administrative Procedure Act, 5 U.S.C. §§ 701-706.
- 36. Each party shall bear its own costs and attorneys fees in connection with the action resolved by this AOC.
- 37. Pursuant to Section 309(a)(4) of the CWA, 33 U.S.C. § 1319(a)(4), the EPA has sent a copy of this AOC to the State of Mississippi.
- 38. Each undersigned representative of the parties to this AOC certifies that he or she is fully authorized to enter into the terms and conditions of this AOC and to execute and legally bind that party to it.

### VI. Effective Date

**39.** This AOC shall become effective upon receipt by the Respondent of a copy of the fully executed AOC.

IT IS SO AGREED,

BY AMERICAN CONCRETE PRODUCTS:

Kent Jordan Sales Manager

American Concrete Products

Date:

Dute.

BY THE U.S. ENVIRONMENTAL PROTECTION AGENCY, REGION 4:

Mary S. Walker

Director

Water Protection Division